# REPORT OF THE AUDIT OF THE BOURBON COUNTY CLERK

For The Year Ended December 31, 2007



## CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

www.auditor.ky.gov

105 SEA HERO ROAD, SUITE 2 FRANKFORT, KY 40601-5404 TELEPHONE (502) 573-0050 FACSIMILE (502) 573-0067

#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE BOURBON COUNTY CLERK

### For The Year Ended December 31, 2007

The Auditor of Public Accounts has completed the Bourbon County Clerk's audit for the year ended December 31, 2007. Based upon the audit work performed, the financial statement presents fairly in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

#### **Financial Condition:**

Excess fees increased by \$70,138 from the prior year, resulting in excess fees of \$80,539 as of December 31, 2007. Revenues increased by \$119,580 from the prior year and expenditures increased by \$49,442.

#### **Debt Obligations:**

The County Clerk's office is committed to two lease agreements totaling \$4,032 as of December 31, 2007.

#### **Deposits:**

The County Clerk's deposits were insured and collateralized by bank securities or bonds.

<u>CONTENTS</u> PAGE

INDEPENDENT AUDITOR'S REPORT	1
STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS	3
NOTES TO FINANCIAL STATEMENT	6
REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND	
ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL	
STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	11



#### CRIT LUALLEN Auditor of Public Accounts

The Honorable Donnie Foley, Bourbon County Judge/Executive The Honorable Richard Stipp Eads, Bourbon County Clerk Members of the Bourbon County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the County Clerk of Bourbon County, Kentucky, for the year ended December 31, 2007. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

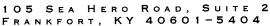
As described in Note 1, the County Clerk's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Clerk for the year ended December 31, 2007, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with Government Auditing Standards, we have also issued our report dated April 15, 2008 on our consideration of the Bourbon County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.



TELEPHONE 502.573.0050 FACSIMILE 502.573.0067



The Honorable Donnie Foley, Bourbon County Judge/Executive The Honorable Richard Stipp Eads, Bourbon County Clerk Members of the Bourbon County Fiscal Court

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Bourbon County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

April 15, 2008

# BOURBON COUNTY RICHARD STIPP EADS, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

#### For The Year Ended December 31, 2007

Rev	en	ues
-----	----	-----

State Grants		\$ 22,130
State Fees For Services		8,133
Fiscal Court		9,073
Licenses and Taxes:		
Motor Vehicle-		
Licenses and Transfers	\$ 690,790	
Usage Tax	2,166,863	
Tangible Personal Property Tax	1,729,467	
Other-		
Fish and Game Licenses	3,939	
Marriage Licenses	5,432	
Occupational Licenses	310	
Deed Transfer Tax	153,832	
Delinquent Tax	 113,161	4,863,794
Fees Collected for Services:		
Recordings-		
Deeds, Easements, and Contracts	12,903	
Real Estate Mortgages	44,994	
Chattel Mortgages and Financing Statements	52,418	
Powers of Attorney	1,256	
Affordable Housing Trust	28,158	
All Other Recordings	24,739	
Passports	14,733	
Charges for Other Services-		
Candidate Filing Fees	250	
Copywork	9,792	
Duplicate Registration Fees	4,871	
Notary Fees	7,962	
Inspections	530	202,606
Other:	400	
Miscellaneous	123	0.40
NSF Check Fees	 825	948
Interest Earned		 12,222
Total Revenues		5,118,906

#### BOURBON COUNTY

RICHARD STIPP EADS, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2007

(Continued)

#### **Expenditures**

Payments to State:		
Motor Vehicle-		
Licenses and Transfers	\$ 474,188	
Usage Tax	2,101,813	
Tangible Personal Property Tax	621,850	
Licenses, Taxes, and Fees-		
Fish and Game Licenses	3,949	
Delinquent Tax	15,285	
Legal Process Tax	19,353	
Affordable Housing Trust	 28,158	\$ 3,264,596
Payments to Fiscal Court:		
Tangible Personal Property Tax	187,596	
Delinquent Tax	14,316	
Deed Transfer Tax	146,140	
Occupational Licenses	200	348,252
Payments to Other Districts:		
Tangible Personal Property Tax	840,021	
Delinquent Tax	55,557	895,578
Demiquent Tax	 33,337	093,370
Payments to Sheriff		785
Payments to County Attorney		17,164
Operating Expenditures:		
Personnel Services-		
Deputies' Salaries	278,627	
Part-Time Salaries	2,554	
Employee Benefits-	2,334	
Employee Benefits- Employee's Share Social Security	26,121	
Contracted Services-	20,121	
Advertising	143	
Printing and Binding	7,184	
	7,184 4,716	
Computer Expense Tax Bill Preparation	1,200	
Tax Dill Fichatainii	1,200	

#### **BOURBON COUNTY**

#### RICHARD STIPP EADS, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31,2007

(Continued)

#### Expenditures (Continued)

Operating Expenditures: (Continued)			
Materials and Supplies-			
Office Supplies	\$ 15,339		
Other Charges-			
Conventions and Travel	4,030		
Dues	1,984		
Postage	60		
Telephone	1,965		
Copier Repair	3,918		
Equipment Expense	3,497		
Passports	10,419		
Libraries and Archives Grant	22,130		
Special Allowance for Preservation	 50,000	\$ 433,887	
Total Expenditures			\$ 4,960,262
Net Revenues			158,644
Less: Statutory Maximum			 71,118
Excess Fees			87,526
Less: Expense Allowance		3,600	,
Training Incentive Benefit		 3,387	 6,987
Excess Fees Due County for 2007			80,539
Payments to Fiscal Court - March 13, 2008			 79,613
Balance Due Fiscal Court at Completion of Audit			\$ 926

#### BOURBON COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2007

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Clerk as determined by the audit. KRS 64.152 requires the County Clerk to settle excess fees with the fiscal court by March 15 each year.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2007 services
- Reimbursements for 2007 activities
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided in 2007

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

BOURBON COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2007 (Continued)

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing, multiple-employer, defined benefit pension plan that covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members.

Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.19 percent for the first six months and 16.17 percent for the last six months of the year.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

#### Note 3. Deposits

The Bourbon County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The Bourbon County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2007, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

BOURBON COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2007 (Continued)

#### Note 4. 2007 Preservation Certificate of Deposit

On December 27, 2007, the Bourbon County Fiscal Court voted to allow the County Clerk to use \$50,000 from the 2007 budget for record preservation, book scanning, and microfilming or book preservation. These funds were placed into a fifteen-month certificate of deposit on December 28, 2007. The Certificate will earn interest at a rate of 4.75% to be distributed on a quarterly basis. As of December 31, 2007, the balance of this certificate was \$50,000.

Note 5. Grants

#### A. Kentucky Department for Libraries and Archives Local Records Grant

On July 3, 2006, the County Clerk was awarded a local records grant project from the Kentucky Department for Libraries and Archives in the amount of \$15,553 to preserve selected volumes located in the County Clerk's office. During the year, receipts totaled \$16,145, which included \$592 of interest income. There were no funds expended during the year. The balance as of December 31, 2007 was \$16,145.

#### B. Kentucky Department for Libraries and Archives Back File Conversion Grant

On July 2, 2007, the County Clerk was awarded a grant from the Kentucky Department for Libraries and Archives in the amount of \$22,130 to purchase back file conversion for the County Clerk's office. During the year, receipts totaled \$22,622, which included \$492 of interest income. Funds totaling \$22,130 were expended during the year. The balance as of December 31, 2007 was \$492. Per terms of the grant agreement, interest earned shall be used to support the objectives of the local records grant program.

Note 6. Leases

#### A. CIT

The Office of the County Clerk was committed to a lease agreement with CIT Financing Services, Inc. for a copy machine. The agreement requires a monthly payment of \$237 for 48 months to be completed in August 2008. The total balance of the agreement was \$1,896 as of December 31, 2007.

#### B. Océ

The Office of the County Clerk was committed to a lease agreement with Océ Financial Services, Inc. for a copy machine. The agreement requires a monthly payment of \$89 for 36 months to be completed in December 2009. The total balance of the agreement was \$2,136 as of December 31, 2007.

#### Note 7. Subsequent Event

On April 15, 2008, the County Clerk presented a check to the County Treasurer for the \$926 balance due the Fiscal Court.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



The Honorable Donnie Foley, Bourbon County Judge/Executive The Honorable Richard Stipp Eads, Bourbon County Clerk Members of the Bourbon County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Bourbon County Clerk for the year ended December 31, 2007, and have issued our report thereon dated April 15, 2008. The County Clerk's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Bourbon County Clerk's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the County Clerk's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County Clerk's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the regulatory basis of accounting such that there is more than a remote likelihood that a misstatement of the entity's financial statement that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statement will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Bourbon County Clerk's financial statement for the year ended December 31, 2007, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Bourbon County Fiscal Court, and the Kentucky Governor's Office for Local Development and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

April 15, 2008